

## Message Text

CONFIDENTIAL

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ACTION NEA-12

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FM USMISSION GENEVA

TO SECSTATE WASHDC 8606

C O N F I D E N T I A L GENEVA 1474

STADIS////////////////////////////////////

FOR RODGER DAVIES ( NEA) FROM SCHIFF

E. O. 11652: GDS

TAGS: SNAR, AF, PK, UN

SUBJECT: NARCOTICS - AFGHAN PROGRAM

DEPARTMENT PLEASE PASS KABUL AND ISLAMABAD

1. IN SEPARATE CONVERSATIONS WITH SCHURMANN AND MARTENS ( ACTING EXECUTIVE DIRECTOR, UNFDAC), BETTY GOUGH AND I CONCENTRATED PRIMARILY ON AFGHAN SCENARIO. IN BOTH CONVERSATIONS, WE EMPHASIZED IMPORTANCE THAT MEETING OF COORDINATING GROUP IN KABUL ( FOLLOWING PRELIMINARY MEETING OF DONORS IN GENEVA) SHOULD BRING TOGETHER AFGHANS AND ALL DONORS, NATIONAL AND INTERNATIONAL, IN SAME ROOM AT SAME TIME. THIS WAS POINT AMB NEUMANN AND I HAD PREVIOUSLY DISCUSSED IN KABUL AND ON WHICH WE WERE BOTH AGREED. WAS REASSURING

TO FIND THAT BOTH SCHURMANN AND MARTENS THINKING ON SAME LINES. MARTENS DID RAISE RHETORICAL QUESTION AS TO POSSIBILITY AFGHANS MIGHT PREFER SERIES OF BILATERAL NEGOTIATIONS. I TOLD HIM THAT FOR VARIETY OF REASONS IT WAS ESSENTIAL TO PERSUADE AFGHANS TO ACCEPT JOINT MEETING OF AFGHANS AND DONORS.

2. I PUT QUESTION TO SCHURMANN AS TO WHAT HE EXPECTED FROM U. S. AND WHEN IN REGARD AFGHANISTAN. HIS RESPONSE WAS MORE OR LESS IDENTICAL TO WHAT AMB NEUMANN HAS PROPOSED AND WHAT I TRANSMITTED IN MY PREVIOUS STADIS.

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3. IN ISLAMABAD, SID SOBER AND I HAD BRIEFLY DISCUSSED DESIREABILITY OF EXTENDING AFGHAN MODEL ( MULTILATERAL APPROACH) TO PAKISTAN AT SOME APPROPRIATE TIME. I RAISED THIORING NARCOTIC DRUGS), AND 18 U. S. CODE 2 ( WHOEVER AID OR ABETS AN OFFENSE IS PUNISHABLE AS A PRINCIPAL). OVERT ACTS IN FURTHERANCE OF THE CONSPIRACY WERE COMMITTED IN NEW YORK CITY. SAID 72 CR 1260 CONCERNS A CONSPIRACY TO IMPORT 18 KILOGRAMS OF HEROIN INTO NEW YORK FROM AUGUST 1, 1970 TO NOVEMBER 30, 1972, IN VIOLATION OF TITLE 21 OF U. S. CODE 812 ( CONTROLLED SUBSTANCES INCLUDING HEROIN), 21 U. S. CODE 841 ( DISTRIBUTION OF CONTROLLED SUBSTANCES PROHIBITED), AND OTHER SECTIONS OF THE U. S. CODE, AS WELL AS A CONSPIRACY TO IMPORT HEROIN INTO THE USA BY WAY OF JFK AIRPORT IN NEW YORK ON SEPTEMBER 30, 1971, IN VIOLATION OF 21 USC 960( A)(1) ( PROHIBITING THE IMPORTATION OF CONTROLLED SUBSTANCES), 21 USC 952( A) ( PROHIBITING THE IMPORTATION OF CONTROLLED SUBSTANCES), AND 18 USC 2. THE LAST MENTIONED CRIME OCCURRED AFTER THE EXTRADITION TREATY OF 1970 WENT INTO EFFECT. NOTE THAT DEPT OF JUSTICE MAY REQUEST EXTRADITION ON THE BASIS OF OTHER INDICTMENTS IN ADDITION TO THOSE HERE LISTED.

5. EMBASSY IS INSTRUCTED TO REQUEST PROVISIONAL ARREST PURSUANT TO THE GENERAL PROVISIONS OF ARTICLE I AND SECTIONS A(21) AND B OF ARTICLE II OF THE 1970 TREATY. AS TO CRIMES OCCURRING PRIOR TO JUNE 16, 1971, EMBASSY IS INSTRUCTED TO REQUEST PROVISIONAL ARREST PURSUANT TO THE PROCEDURES SET FORTH IN THE SAID 1904 TREATY AT ARTICLE XII. EMBASSY SHOULD INDICATE THAT USG WILL FOLLOW WITH FORMAL REQUEST FOR SUBJECT'S EXTRADITION AND SUPPORTING DOCUMENTATION WELL WITHIN REQUISITE TWO MONTH PERIOD. EMBASSY WILL NOTE THAT OFFENSES COMMITTED PRIOR TO ENTRY INTO FORCE OF 1970 TREATY BETWEEN SPAIN AND USA ARE TO BE EXTRADITABLE ACCORDING LIMITED OFFICIAL USE

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TO PROVISIONS OF 1904 TREATY ACCORDING TO THE THIRD PARAGRAPH OF ARTICLE XVIII OF 1970 TREATY. BUT DEPARTMENT BELIEVES THAT EXTRADITION CAN BE CARRIED OUT IN THIS CASE ON SAME BASIS AS EXTRADITION BY SPAIN OF EDUARDO JOSE POETA REQUESTED BY THE U. S. IN 1970 AND APPROVED DECEMBER 1970 OR EARLY 1971. POETA HAD BEEN INDICTED IN THE EASTERN DISTRICT OF NEW YORK  
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\*\*\* Current Handling Restrictions \*\*\* STADIS

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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